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COMMISSION OF THE EUROPEAN COMMUNITIES

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Draft

**DECISION OF THE EUROPEAN PARLIAMENT, THE COUNCIL, THE  
COMMISSION, THE COURT OF JUSTICE, THE COURT OF AUDITORS, THE  
EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE  
OF THE REGIONS**

**on the organisation and operation of the Publications Office of the European Union**

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**on the organisation and operation of the Publications Office of the European Union**

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THE COUNCIL,  
THE COMMISSION,  
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THE COMMITTEE OF THE REGIONS

Having regard to the Treaty on European Union,

Having regard to the Treaty establishing the European Community,

Having regard to the Treaty establishing the European Atomic Energy Community,

Whereas:

- (1) Article 8 of the Decision of the representatives of the Governments of the Member States of 8 April 1965 on the provisional location of certain Institutions and departments of the Communities<sup>1</sup> provided for an Office for Official Publications of the Communities (hereinafter "the Office") to be located in Luxembourg. That provision was last implemented by Decision 2000/459/EC, ECSC, Euratom<sup>2</sup>.
- (2) The rules and regulations applicable to officials and other servants of the European Communities apply to the Office. Account should be taken of the recent amendments to those rules and regulations.
- (3) Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities<sup>3</sup> contains specific provisions concerning the operation of the Office.

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<sup>1</sup> OJ 152, 13.7.1967, p. 18.

<sup>2</sup> OJ L 183, 22.7.2000, p. 12.

<sup>3</sup> OJ L 248, 16.9.2002, p. 1.

- (4) Major technological advances are taking place in publishing and need to be taken into account in the way the Office operates.
- (5) For the sake of clarity it is appropriate to repeal Decision 2000/459/EC, ECSC, Euratom and to replace it by the present Decision,

HAVE DECIDED AS FOLLOWS:

### *Article 1*

#### *The Publications Office*

1. The task of the Publications Office of the European Union (hereinafter "the Office"), which is an interinstitutional office, shall be to publish the publications of the institutions of the European Communities and the European Union under optimum conditions.

To this end it shall, firstly, enable the institutions to fulfil their obligations to make legislative texts available and, secondly, contribute to the technical formulation and implementation of information and communication policies within its areas of competence.

2. The Office shall be managed by its Director following the strategic guidelines set by the Management Committee. Apart from the provisions of this Decision which are specific to the interinstitutional role of the Office, the Office shall apply the administrative and financial procedures of the Commission. In establishing those procedures the Commission shall take account of the specific nature of the Office.

### *Article 2*

#### *Definitions*

For the purposes of this Decision, the following definitions shall apply:

1. "publishing" means any action necessary for the design, checking, allocation of international standard numbers and/or catalogue numbers, production, cataloguing, indexation, distribution, promotion, sale, storage and archiving of publications in any shape or form and by any means, present or future;
2. "publications" means all texts, published on whatever medium and in whatever format, bearing an international standard number and/or a catalogue number;
3. "mandatory publications" means publications published pursuant to the Treaties or other legislative texts;
4. "non-mandatory publications" means any publications edited under the prerogatives of any institution or body;

5. "management of copyright" means confirmation that copyright or the right to re-use is held by the author services and management of those rights by the Office in respect of the publications entrusted to the Office for publishing;
6. "net receipts from sales" means the total sum of invoices, minus trade discounts granted and management, collection and bank costs;
7. "institutions" means the institutions, bodies, offices and agencies established by or under the Treaties.

### *Article 3*

#### *Scope of competence of the Office*

1. The Office shall have competence for the following:
  - (a) publishing the *Official Journal of the European Union* (hereinafter "Official Journal") and guaranteeing that it is authentic;
  - (b) publishing the other mandatory publications;
  - (c) publishing or co-publishing non-mandatory publications entrusted to the Office under the prerogatives of each institution, in particular in the context of the institutions' communication activities;
  - (d) publishing or co-publishing publications on its own initiative, including publications intended to promote its own services, as well as publishing or co-publishing other language versions of publications; in this context the Office may procure translations by means of a service contract;
  - (e) developing, maintaining and updating electronic publishing services for the public;
  - (f) making all legislation and other official texts available to the public;
  - (g) preserving all publications of the institutions and bodies and making them available to the public in electronic form;
  - (h) allocating international standard numbers and/or catalogue numbers to the institutions' publications;
  - (i) managing reproduction and translation rights in respect of the institutions' publications;
  - (j) promoting and selling the publications and services which it offers to the public.
2. The Office shall provide advice and assistance to the institutions for:
  - (a) the programming and planning of their publications programmes;

- (b) the implementation of their publishing projects, whatever the publishing medium;
- (c) page make-up and design for their publishing projects;
- (d) information on the trends of the publications market in the Member States and the subjects likely to find the widest audience;
- (e) deciding print-runs and establishing distribution plans;
- (f) pricing and selling publications;
- (g) promoting, distributing and evaluating their publications, whether free of charge or offered for sale;
- (h) analysing, evaluating and setting up websites and web services for the public;
- (i) drafting framework contracts for publishing activities;
- (j) technological supervision of publishing systems.

#### ***Article 4***

##### ***Responsibilities of the institutions***

1. Each institution shall have exclusive competence to take decisions on the publishing of its own publications.
2. The institutions shall use the services of the Office to publish their mandatory publications.
3. The institutions may publish their non-mandatory publications without the involvement of the Office. In that case, they shall ask the Office for international standard numbers and/or catalogue numbers and give the Office an electronic version of the publication, whatever its format, as well as two paper copies of the publication where appropriate.
4. The institutions shall undertake to guarantee all reproduction, translation and distribution rights in respect of all the constituent elements of a publication.
5. The institutions shall undertake to establish a distribution plan, approved by the Office, for their publications.
6. The institutions may conclude service agreements with the Office to define the methods of their cooperation.

## *Article 5*

### *Tasks of the Office*

1. Tasks performed by the Office shall include the following:
  - (a) collation of documents for publication;
  - (b) preparation, graphic design, correction, page make-up and checking of the texts and other components, of whatever format and on whatever medium, as instructed by the institutions and applying the typographical and linguistic presentation established in cooperation with the institutions;
  - (c) indexing and cataloguing the publications;
  - (d) documentary analysis of texts published in the Official Journal and other official texts;
  - (e) consolidating legislation;
  - (f) managing, developing, updating and distributing the Eurovoc multilingual thesaurus;
  - (g) organising printing by its service providers;
  - (h) monitoring the performance of work;
  - (i) quality control;
  - (j) acceptance as regards quality and quantity;
  - (k) physical and electronic distribution of the Official Journal, official texts other than those published in the Official Journal and other non-mandatory publications;
  - (l) storage;
  - (m) physical and electronic archiving;
  - (n) reprinting publications that are out of print and printing on request;
  - (o) creating a consolidated catalogue of the institutions' publications;
  - (p) sales, including the issue of invoices, collection and transfer of revenue, and management of claims;
  - (q) promotion;
  - (r) creating, purchasing, managing, updating, monitoring and supervising the mailing lists of the institutions and creating targeted mailing lists;

2. Within the framework of its own powers or on the basis of the delegation of authorising officer powers by the institutions, the Office shall be responsible for:
  - (a) public procurement, including entering into legally binding commitments;
  - (b) financial oversight of contracts with suppliers;
  - (c) settlement of expenditure, including acceptance as regards quality and quantity, expressed by signing an authorisation for payment;
  - (d) authorisation of expenditure;
  - (e) revenue operations.

## ***Article 6***

### ***Language versions of the Official Journal***

The Office shall ensure that the Official Journal is published simultaneously in all the official languages of the European Union. Where texts are unavailable in some language versions, it shall publish the available versions only at the express request in writing of the institution.

## ***Article 7***

### ***Management Committee***

1. A Management Committee shall be established representing all the signatory institutions. The Management Committee shall be made up of the Registrar of the Court of Justice, the Deputy Secretary-General of the Council and the Secretaries-General of the other institutions or their representatives. The European Central Bank shall take part in the work of the Management Committee as an observer.
2. The Management Committee shall designate a Chairperson, to be chosen among its members, for a period of three years.
3. The Management Committee shall meet, at the initiative of its Chairperson or at the request of an institution, at least four times a year.
4. The Management Committee shall adopt its Rules of Procedure, which shall be published in the Official Journal.
5. The Management Committee's decisions shall be taken by simple majority, except where otherwise provided.
6. Each institution which is a signatory to this Decision shall have one vote on the Management Committee.



## *Article 8*

### *Tasks and responsibilities of the Management Committee*

1. By way of derogation from Article 7, the Management Committee shall, by unanimous decision, in the common interest of the institutions and within the scope of competence of the Office, adopt the following decisions:
  - (a) on the basis of a proposal from the Director, it shall adopt the strategic objectives of the Office and the rules governing its operation;
  - (b) it shall set the guidelines for the general policies of the Office, particularly as regards sale, distribution and publishing, and shall ensure that the Office contributes to the formulation and implementation of information and communication policies within its areas of competence;
  - (c) on the basis of a draft prepared by the Director of the Office, it shall adopt an annual management report to the institutions concerning implementation of the strategy and the services supplied by the Office; by 1 May of each year it shall send its report on the financial year just ended to the institutions;
  - (d) it shall approve the estimates of the Office's revenue and expenditure under the budget procedure for the Office's administrative budget;
  - (e) it shall approve the criteria by which the Office conducts its cost accounting, which the Director of the Office shall adopt;
  - (f) it shall submit to the institutions any suggestions it has for improving the smooth running of the Office.
2. The Management Committee shall take account of the guidelines produced by the interinstitutional bodies on communication and information set up for this purpose. The Chairperson of the Management Committee shall communicate with these bodies every year.
3. The contact person with discharge authority for strategic decisions within the areas of competence of the Office shall be the Chairperson of the Management Committee in his capacity as representative of interinstitutional cooperation.
4. The Chairperson of the Management Committee and the Director of the Office shall by common agreement draw up mutual information and communication rules to formalise their relations. This agreement shall be sent to the members of the Committee for information.

## ***Article 9***

### ***Director of the Office***

The Director of the Office shall be responsible for the smooth running of the Office, acting under the authority of the Management Committee and within its scope of competence. For the application of administrative and financial procedures he shall act under the authority of the Commission.

## ***Article 10***

### ***Tasks and responsibilities of the Director of the Office***

1. The Director of the Office shall provide the secretariat for the Management Committee and shall submit quarterly reports to the Committee on the performance of his duties.
2. The Director of the Office shall submit to the Management Committee any proposal he has for improving the running of the Office.
3. The Director of the Office shall determine the types of service which the Office may perform against payment for the institutions, and the corresponding charges.
4. The Director of the Office shall, after obtaining the approval of the Management Committee, determine the criteria by which the Office is to conduct its cost accounting. He shall define the procedures for cooperation between the Office and the institutions in agreement with the Commission Accounting Officer.
5. The Director of the Office shall draw up draft estimates of the Office's revenue and expenditure under the budget procedure for the Office's administrative budget. After approval by the Management Committee, these proposals shall be submitted to the Commission.
6. The Director of the Office shall decide whether and according to what procedures publications from third parties may be published.
7. The Director of the Office shall take part in interinstitutional activities concerning information and communication within the areas of competence of the Office.
8. As regards the publishing of legislation and official documents relating to the legislative procedure, including the Official Journal, the Director of the Office shall:
  - (a) ensure that the competent authorities in each institution take the basic decisions that are to be applied jointly;
  - (b) put forward proposals for improving the structure and presentation of the Official Journal and official legislative texts;
  - (c) put forward proposals to the institutions for harmonising the presentation of texts for publication;

- (d) examine any difficulties encountered in the course of day-to-day operations and issue the necessary instructions to the Office and put forward appropriate recommendations to the institutions in order to overcome them.
- 9. The Director of the Office shall, in accordance with the Financial Regulation, draw up an annual activity report covering the management of funds assigned by the Commission and other institutions under the Financial Regulation. The report shall be addressed to the Commission and the institutions concerned and, for information, to the Management Committee.
- 10. For the purposes of the assignment of Commission funds and implementation of the budget, information and consultation procedures between the Member of the Commission responsible for relations with the Office and the Director of the Office shall be established by common consent.
- 11. The Director of the Office shall be responsible for implementing the strategic objectives adopted by the Management Committee and for the sound management of the Office and its activities and the management of its budget.
- 12. Should the Director of the Office be absent or unavailable, the deputisation rules based on grade and seniority shall apply unless the Management Committee, at the proposal of its Chairperson or the Director of the Office, decides on a different order.
- 13. The Director of the Office shall inform the institutions about the planning and use of resources and the progress of work in a quarterly report.

## *Article 11*

### *Staff*

- 1. The Commission, having obtained the unanimous approval of the Management Committee, shall make appointments to the posts of Director-General and Director. The Commission's rules on mobility and evaluation of senior management shall apply to the Director-General and Directors (grades AD16/AD15/AD14). When the mobility deadline normally provided for in the relevant rules is approaching for an official occupying such a post, the Commission shall inform the Management Committee, which may issue a unanimous opinion on the case.
- 2. The Management Committee shall be closely involved in any procedures that have to be completed before the appointment of officials or other servants to the posts of Director-General (grades AD16/AD15) and Director (grades AD15/AD14) at the Office, especially in drafting vacancy notices, examining applications and appointing competition selection boards.
- 3. The powers of the appointing authority and the authority empowered to conclude contracts in respect of officials and other servants assigned to the Office shall be exercised by the Commission. The Commission may delegate some of its powers within the Commission and to the Director of the Office. Such delegation shall be effected under the same conditions as for Commission Directors-General.

4. Subject to paragraph 2, the provisions and procedures adopted by the Commission to implement the Staff Regulations of Officials and the Conditions of Employment of Other Servants of the European Communities shall apply to officials and other servants assigned to the Office under the same conditions as for Commission officials and other servants serving in Luxembourg.
5. The officials of all the institutions shall be informed of any post vacant within the Office for which a vacancy notice is to be published as soon as the appointing authority or the authority empowered to conclude contracts decides to fill that post.
6. The Director of the Office shall report to the Management Committee on staff management on a quarterly basis.

## *Article 12*

### *Financial aspects*

1. The appropriations allocated to the Office, the total amount of which shall be shown under a separate heading within the section of the budget relating to the Commission, shall be set out in detail in an annex to that section. This annex shall be in the form of a statement of revenue and expenditure subdivided in the same way as the sections of the budget.
2. The establishment plan of the Office shall be set out in an annex to the establishment plan of the Commission.
3. Each institution shall be authorising officer for the relevant appropriations under the "publishing expenditure" heading in its budget.
4. Each institution may delegate authorising officer powers to the Director of the Office for the management of appropriations entered in its section and shall set the limits and conditions for this delegation of powers in accordance with the Financial Regulation. The Director of the Office shall report to the Management Committee on such delegation of powers on a quarterly basis.
5. The budgetary and financial management of the Office, including management of the appropriations assigned by institutions other than the Commission, shall be conducted in compliance with the Financial Regulation and its implementing provisions and the financial framework in force at the Commission.
6. The Office's accounts shall be drawn up in accordance with the accounting rules and methods approved by the Commission Accounting Officer. The Office shall keep separate accounts for the sale of the Official Journal and publications. Net receipts from sales shall be passed on to the institutions.

## ***Article 13***

### ***Oversight***

1. The function of internal auditor shall be performed at the Office by the Commission internal auditor. The Office shall establish an internal audit capability using arrangements similar to those for the Commission's Directorates-General and departments. The institutions may ask the Director of the Office to include specific audits in the work programme of the Office's internal audit capability.
2. The Office shall answer any questions falling within its competence in connection with the remit of the European Anti-Fraud Office (OLAF). In order to protect the interests of the European Union, an agreement setting out mutual information arrangements shall be drawn up between the Chairperson of the Management Committee and the Director of OLAF.

## ***Article 14***

### ***Complaints and requests***

1. The Office shall be responsible for answering questions from the European Ombudsman and the European Data Protection Supervisor within the limits of its competence.
2. Any legal action within the areas of competence of the Office shall be brought against the Commission.

## ***Article 15***

### ***Public access to documents***

1. The Director of the Office shall take the decisions referred to in Article 7 of Regulation (EC) No 1049/2001 of the European Parliament and of the Council of 30 May 2001 regarding public access to European Parliament, Council and Commission documents<sup>4</sup>. Where applications are refused, decisions on confirmatory applications shall be taken by the Secretary-General of the Commission.
2. The Office shall keep a register of documents in accordance with Article 11 of Regulation (EC) No 1049/2001.

## ***Article 16***

### ***Repeal***

Decision 2000/459/EC, Euratom is repealed.

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<sup>4</sup> OJ L 145, 31.5.2001, p. 43.

References to the repealed Decision shall be construed as references to this Decision.

***Article 17***

***Effective date***

This Decision shall take effect on 1 December 2008.

Done at Brussels and at Luxembourg,

*For the European Parliament*

*The President*

*For the Council*

*The President*

*For the Commission*

*The President*

*For the Court of Justice*

*The President*

*For the Court of Auditors*

*The President*

*Committee*

*For the European Economic and Social*

*The President*

*For the Committee of the Regions*

*The President*