

COMMISSION OF THE EUROPEAN COMMUNITIES



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# COMMISSION STAFF WORKING DOCUMENT

The Market for Solid Fuels in the Community in 2007 and the Outlook for 2008

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This document has been produced using data provided by the Member States and observations from market participants up to August 2008. Where data has not been available, clearly indicated estimations have been made by the Commission services. Note that the data may differ from that of Eurostat.

Graphs and tables used in this document have been produced by the Commission services on the basis of data provided by the Member States unless a different source is identified under the individual graph or table.

#### 1. INTRODUCTION

Article 7 paragraph (c) of the Council Regulation (EC) No 405/2003 of 27 February 2003 concerning Community monitoring of imports of hard coal originating in third countries, requires the Commission to report regularly and in an appropriate form on the market in solid fuels in the Community together with a market outlook. Following the enlargement of the EU on  $1^{st}$  January 2007, data has also been included for the two new member states for the preceding year <sup>1</sup>

#### 1.1. World Supply and Demand

In 2007 total world coal production (hard coal and lignite) increased by 5.6%. This was lower than the growth of 7.6% in 2006 but remains well above the 10-year average growth trend of 3.4%<sup>2</sup>. The following graph illustrates the long term growth in coal demand compared to other energy sources.

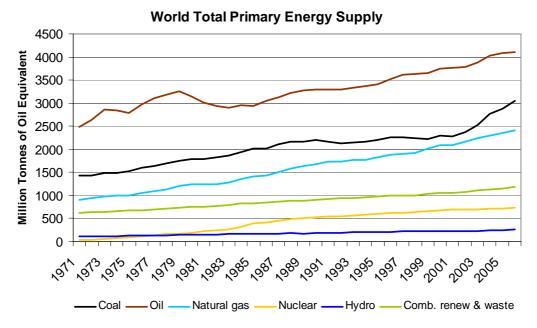


Figure 1 - World Total Primary Energy Supply

#### Source – IEA (2008)

Hard coal production in 2007 increased by 6.5% to 5,542 million tonnes (Mt), following an increase of 5.6% in 2006. Cumulative growth since 1995 is 52.0%. Brown coal and lignite production increased by 0.9% to 945 Mt in 2007, the same level of growth as in 2006, and remains just 2.0% above the 1995 production level.

Updated analysis of proven coal and lignite reserve data indicates that, at current world production levels, there are approximately 157 years of reserves available.<sup>1</sup>

1 This Commission Staff Working Document covers only the data for 2007 in comparison with 2006. The data for the previous years can be found the following website: on http://ec.europa.eu/energy/observatory/coal/report\_solid\_fuels\_market\_eu\_en.htm 2 Source - IEA Coal Information 2008

Total coal demand increased by 6.2%, or 272 million tonnes coal equivalent<sup>3</sup> (Mtce) in 2007 following a four year trend of annual increases averaging 6.6%.

Global trade in hard coal also continued to grow in 2007, with hard coal exports up 6.0% (52 Mt) to 917 Mt following a 55 Mt increase in 2006. Steam coal exports in 2007 rose 4.2% to 670 Mt after 8.0% growth in 2006, whereas coking coal exports showed stronger growth of 10.9% to 247 Mt after lower growth of 3.2% in the previous year.

# 1.2. World Prices

During 2007 average CIF<sup>4</sup> steam coal prices increased by 17.8% to 221/tonne in Europe, and by 12% to 70.92/tonne in Japan. This compared to 2006 when prices reduced by 2.1% in Europe and increased by just 1.0% in Japan. The majority of average steam coal FOB<sup>5</sup> costs increased in 2007 when compared to 2006. Significant increases were 28.9% in Indonesia, 11.2% in Colombia and 11.0% in South Africa.

# 2. COAL IN A EUROPEAN CONTEXT

# 2.1. European Overview

Europe is the third largest region worldwide in terms of coal consumption, after China and the USA. In the European Union around sixty percent of consumption is derived from indigenous production, with 155 million tonnes of hard coal and 446 million tonnes of lignite<sup>6</sup> produced in 2007. (Production figures expressed on a common basis of tonnes coal equivalent (tce) are 130 Mtce of hard coal and 134 Mtce of lignite). Coal covers around one sixth of the primary energy demands in the European Union; about 30% of power generation is based on coal.<sup>7</sup>

The chart below illustrates the contribution of indigenous hard coal and lignite, together with imported hard coal, to total EU solid fuel supply, all expressed in tonnes of coal equivalent.<sup>8</sup>

Figure 2 – EU Solid Fuel Supply in 2007 (Mtce)

<sup>&</sup>lt;sup>3</sup> IEA definition of 1 million tonne coal equivalent equals 0.7 tonnes oil equivalent, or 7 million kilocalories

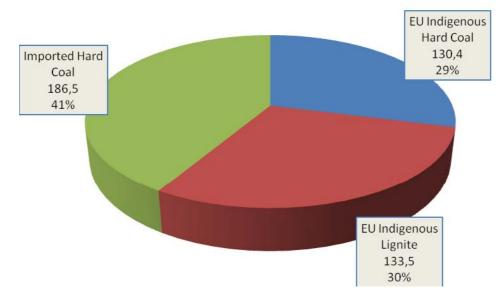
<sup>&</sup>lt;sup>4</sup> Cost, insurance and freight

<sup>&</sup>lt;sup>5</sup> Free on board

<sup>&</sup>lt;sup>6</sup> For the purposes of the EU statistics in this report and the attached tables, lignite, brown coal and peat are grouped together and included in a single EU total. (Production of oil shale is not included in the solid fuel totals but figures are reported later in section 7.)

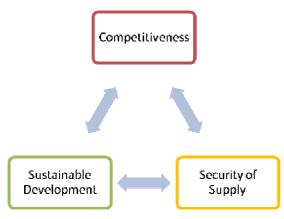
<sup>&</sup>lt;sup>7</sup> Source – Eurostat 2006 data

<sup>&</sup>lt;sup>8</sup> Assumes average calorific value of imported hard coal of 6,000 kcal/kJ



#### 2.2. Coal in the EU Strategic Energy Reviews

In the first Strategic Energy Review the concept of the Energy Triangle was introduced, often described as a 'trilemma', illustrated by the diagram below.



In the Second Strategic Energy Review, November 2008, published in the Commission stated that "All cost-effective measures that can be taken to promote the development and use of indigenous resources should form an important element of an EU Energy Security and Solidarity Action Plan", and made the further comment about coal: "Coal remains essential component of an Europe's domestic energy supply and an important alternative to oil and gas. It is

available in large quantities from numerous suppliers around the world, and it can be relatively easily stored. Coal-based electricity generation is growing in importance across much of the world and continued substantial use of coal and lignite in generation in Europe is projected."

In its conclusions the EU Commission called on Parliament and Council to welcome, inter alia, "The Commission's intention to promote the environmentally-compatible development of the EU's indigenous fossil fuel resources and to encourage the Berlin Fossil Fuel Forum to develop a concrete set of recommendations regarding the action necessary to further this objective."

#### **2.3.** European Electricity Generation

The use of coal in electricity generation varies widely across the EU member states. In Poland over 90% of electricity is generated from coal and lignite whereas in France 4% is generated from coal and 78% is nuclear (2006 data).

The split of generation for the EU 27 in 2006 was: coal 28.6%, nuclear 29.5%, gas 21.1%, renewables 14.6%, oil and others 6.2%.

The use of coal and lignite in power generation in 2006, compared to other fuels, is illustrated by the following chart. This shows all the member states, ranked by their coal usage in electricity generation.

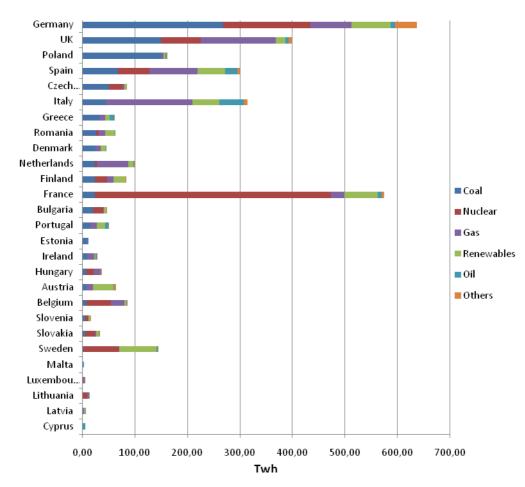


Figure 3 – Electricity Generation by Fuel Source 2006

Source - Eurostat

The corresponding figures and percentages are given in Table 1 below.

	Coal	Nuclear	Gas	Renewables	Oil	Others	Total	Coal%
Germany	266.97	167.27	77.55	74.13	9.55	41.14	636.60	42%
UK	149.35	75.45	142.99	18.77	5.73	5.56	397.85	38%
Poland	148.61		5.02	4.31	2.44	1.36	161.74	92%
Spain	66.74	60.13	91.81	52.36	23.83	4.60	299.46	22%
Czech	49.65	26.05	4.17	3.53	0.26	0.71	84.36	59%
Republic								
Italy	44.21		164.31	52.09	45.88	7.64	314.12	14%
Greece	32.26 <sup>9</sup>		10.61	7.86	9.60	0.45	60.79	53%

Table 1 – Electricity Generation by Fuel Source 2006 (TWh)

The figure for Greece represents only lignite fired generation.

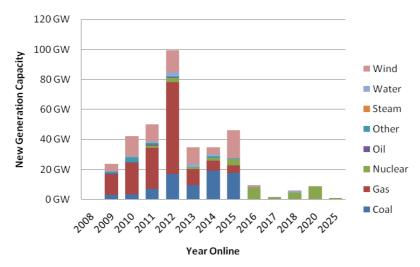
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Romania	25.15	5.63	11.95	18.36	1.61		62.70	40%
Denmark	24.63		9.42	10.06	1.61		45.72	54%
Netherlands	23.74	3.47	59.43	9.51	2.10	0.15	98.39	24%
Finland	22.96	22.91	12.96	22.51	0.48	0.48	82.30	28%
France	22.89	450.19	25.28	63.79	7.13	5.28	574.56	4%
Bulgaria	19.08	19.49	2.28	4.26	0.38	0.35	45.84	42%
Portugal	14.96		12.34	16.02	5.25	0.48	49.04	31%
Estonia	8.79		0.78	0.13	0.03		9.73	90%
Ireland	8.02		13.91	2.47	2.71	0.37	27.48	29%
Hungary	7.00	13.46	13.25	1.59	0.52	0.04	35.86	20%
Austria	6.98		12.03	39.80	1.64	3.05	63.50	11%
Belgium	6.85	46.65	25.39	3.73	1.38	1.55	85.54	8%
Slovenia	5.44	5.55	0.37	3.70	0.05	0.01	15.12	36%
Slovakia	5.31	18.01	2.33	4.83	0.72	0.17	31.37	17%
Sweden	0.88	66.98	1.24	71.92	1.67	0.61	143.30	1%
Cyprus					4.65		4.65	0%
Latvia			2.10	2.79	0.01		4.89	0%
Lithuania		8.65	2.46	0.44	0.33	0.60	12.48	0%
Luxembourg			3.25	0.27		0.81	4.33	0%
Malta					2.30		2.30	0%
Total	960.47	989.89	707.23	489.23	131.86	75.41	3354.02	29%
Percentages	28.6%	29.5%	21.1%	14.6%	3.9%	2.2%	100.0%	

Source-Eurostat

A significant amount of new generation capacity needs to be built in the coming years to meet increased demand, to replace ageing plant and to progressively decarbonise the EU system. The following chart illustrates generation capacity planned, under development and under construction, plotted to show the year it is planned to be online.

Figure 4 – Electricity Generation Capacity Planned, Under Development, and Under Construction in the EU

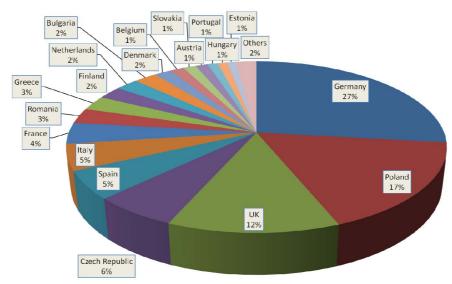


Source – Platts

# 2.4. Emissions of CO<sub>2</sub> from Coal in the EU

The split in estimated emissions of  $CO_2$  in 2006 from combustion of coal, lignite and peat between EU member states is illustrated by the following chart<sup>10</sup>.

Figure 5 – CO<sub>2</sub> Emissions from Combustion of Solid Fuels



# Source - IEA

Detailed figures are given in Table 2 below

Table 2 – Emissions of  $CO_2$  in 2006 from Combustion of Solid Fuels

Million Tonnes CO <sub>2</sub>	_Total (Sectoral Approach)	Electricity and Heat	
Austria		15.4	5.7

Source - IEA CO2 Emissions from Fuel Combustion 2008 Edition

10

Belgium	17.7	10.6
Bulgaria	28.4	23.2
Cyprus	0.1	0.0
Czech Republic	78.1	52.9
Denmark	21.6	20.6
Estonia	10.3	9.8
Finland	30.7	22.8
France	50.4	22.6
Germany	339.3	265.1
Greece	34.6	33.0
Hungary	12.4	9.0
Ireland	9.7	6.9
Italy	62.4	49.3
Latvia	0.3	0.0
Lithuania	1.1	0.0
Luxembourg	0.4	0.0
Malta	0.0	0.0
Netherlands	28.9	23.8
Poland	216.0	154.0
Portugal	13.0	12.9
Romania	36.5	26.9
Slovakia	16.2	6.0
Slovenia	6.0	5.5
Spain	66.6	57.9
Sweden	9.0	4.4
UK	157.6	128.6
Total	1,262.6	951.4

Source – IEA  $CO_2$  Emissions from Fuel Combustion 2008 Edition

The IEA calculates total  $CO_2$  emissions both by the 'sectoral approach' based on consumption in each sector and by the reference approach based on overall national fuel balances. The figures given here are from the sectoral approach; the chart above is based on the total of all the sectors whereas Table 2 also gives emissions from the electricity and heat sector.

On this basis, total EU emissions of  $CO_2$  from combustion of solid fuels in 2006 were 1.26 billion tonnes, with 951 million tonnes (75%) from the electricity and heat sector.

#### **3.** GENERAL CONSIDERATIONS

#### 3.1. Reserves

Europe possesses substantial reserves of coal and lignite, which represent around 80% of Europe's fossil fuel reserves. There are a number of different ways of assessing these deposits, but whichever way the assessment is carried out, the figures are substantial. The World Energy Council<sup>11</sup> gives estimates of proven recoverable reserves in Europe (at the end of 2005) of around 30 billion tonnes (Bt), including around 8.5 Bt hard coal and 21.5 Bt lignite (including sub-bituminous coal). The German Federal Institute for Geosciences and Natural Resources (BGR), which uses different classifications, gives reserves<sup>12</sup> of 18 Bt and resources<sup>13</sup> of 476 Bt of hard coal, and reserves of 53 Bt and resources of 99 Bt of lignite<sup>14</sup> at the end of 2007. The following maps illustrate the world distribution of reserves of hard coal and lignite.

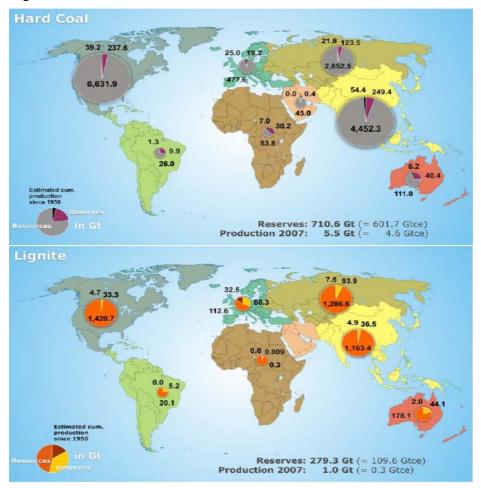


Figure 6 - World Reserves of Coal

Source – BGR Reserves, Resources and Availability of Energy Resources 2007

<sup>&</sup>lt;sup>11</sup> Source – World Energy Council 2007 Survey of Energy Resources

<sup>&</sup>lt;sup>12</sup> According to the BGR reserves are defined as the quantity that can be recovered economically from a mineral deposit at current prices with current technology

<sup>&</sup>lt;sup>13</sup> According to the BGR resources are defined as demonstrated quantities that cannot be recovered at current prices with current technology but jight be recoverable in the future, as well as quantities that are geologically possible but have not been demonstrated

<sup>&</sup>lt;sup>14</sup> Source – BGR Reserves, Resources and Availability of Energy Resources 2007. published in 2008

The following table gives the BGR assessments of significant reserves in European states at the end of 2007.

# Table 3 – European Coal Reserves

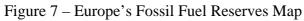
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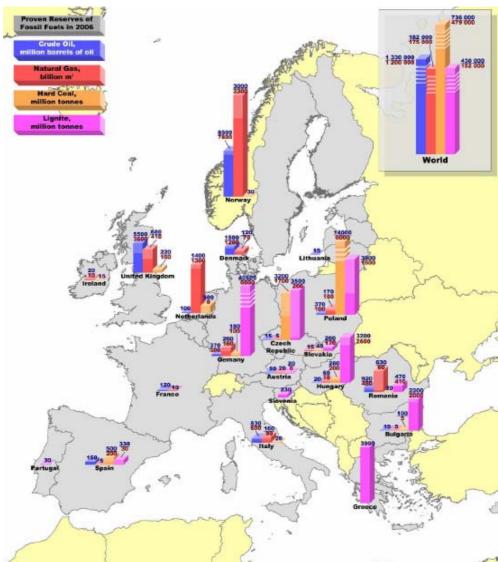
	Hard Coal	Hard Coal	Lignite	Lignite
	Reserves	Resources	Reserves	Resources
Austria				333
Bulgaria	68	1320	1,928	4,194
Czech Republic	3,112	21,106	185	772
France		160		114
Germany	118	82,947	40,818	36,760
Greece			2,876	3,554
Hungary	276	5,075	2,633	2,704
Italy	10	600	7	22
Netherlands	497	2750		
Poland	12,459	167,000	3,870	41,000
Romania	14	2,373	408	7,947
Slovakia	97	386	83	525
Slovenia	56	39	315	341
Spain	868	3363	319	
United Kingdom	432	186,700		1,000
EU Total	18,026	475,965	53,475	99,299
Albania			794	
Bosnia	484	146	2,369	1,814
Herzegovina				
Croatia				300
Macedonia			332	300
Serbia Montenegro	296	615	7,523	3,750
Europe Total	19,243	477,587	64,493	105,462

Source - BGR Reserves, Resources and Availability of Energy Resources 2007

The largest hard coal reserve is in Poland, representing 69% of the EU total. In the case of lignite, reserves are present in a swathe from Germany through Central Europe and the Balkans, to Greece. Within the EU, Germany has the largest deposit, with major reserves also in Poland, Greece, Hungary, and Bulgaria.

A comparison between reserves of coal and lignite with other fossil fuels is illustrated by the following map $^{15}$ .





Source – European Commission

#### **3.2.** Demand Drivers

Coal demand in Europe is dominated by the power sector, accounting for 68% of overall consumption in the case of hard coal and 95% for lignite. Demand is driven by a complex set of factors and constraints. The starting point is demand for electricity, which is mainly impacted by the energy intensity of the economy, the level of industrial activity, the changing behaviour of consumers, and the weather. The prime determinant as to how demand for electricity can be met is the available capacity of different forms of generation.

For a given level of generation capacity, the market will broadly optimise the system, depending on competing fuel prices, the price of  $CO_2$  permits under the EU

<sup>&</sup>lt;sup>15</sup> Source – Commission Staff Working Document: Europe's current and future energy position Demand – resources - investments

Emissions Trading System, and environmental constraints. As a generality, hydro, nuclear and renewable generation will always run if it is available. Shortages or problems in any of these sectors are likely to lead to increased coal-based generation. Scandinavian reservoir levels, for example, are an important factor in coal demand in Northern Europe. Oil generation will only run in circumstances of extremely high demand or where it is all that is available.

Whilst much coal capacity runs 'base load', at times when there is an excess of generating plant available in the system, coal tends to compete with gas for 'midmerit' operation (i.e. during those periods when there is sufficient margin between demand and potential supply for choices to be made). The market choice between generation from coal or gas depends on the relationship between the coal price and the gas price, together with the impact on each of the carbon price, usually expressed as the difference between the 'clean dark spread' and the 'clean spark spread'.

The following paragraphs deal with some of these demand drivers in more detail.

#### **3.3.** Coal and Gas Prices

The dramatic increases in gas prices in recent years have made coal-fired generation significantly more attractive where there is a choice of capacity, for example in the UK and in Spain. This led to high coal demand in 2006. But as gas prices reduced during 2007, coal demand fell back; during 2008 it was further constrained by environmental factors.

Coal and gas prices to major power producers in the UK are illustrated by the following chart.  $^{16}$ 

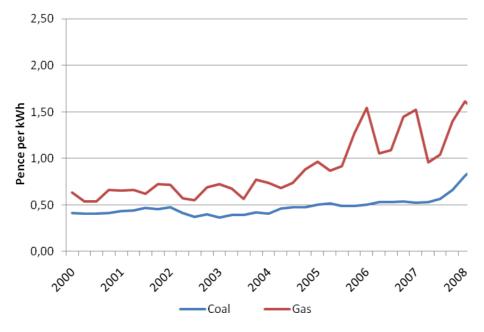


Figure 8 - Coal and Gas Prices to UK Power Producers

Source – BERR Energy Statistics (UK)

16

Source – BERR Energy Statistics (UK)

# **3.4.** Emissions Trading

The EU Emissions Trading System came into effect from 2005. Initially, certificate prices increased rapidly but once all member states were fully integrated into the trading mechanisms, and following the release of the first year's supply/demand data for allowances, the price fell sharply from the 2nd quarter of 2006, and was close to zero up to the end of the first phase.

The second phase started in 2008 and prices initially ranged between 20 to 30. However, the economic downturn has again led to a fall in demand and to corresponding price changes with permits trading at around 15 at the end of 2008.

Prices for the end of the first phase and the beginning of the second phase are illustrated in the following chart<sup>17</sup>.



Figure 9 – EU ETS Carbon Prices

At the lower levels of  $CO_2$  prices, seen at the end of 2008, it might be expected that coal would continue to run ahead of gas, increasing coal demand. However, a dramatic reduction in gas prices, coupled with the economic downturn, may be expected to reverse this trend.

#### 3.5. Reservoir Levels for Hydro Generation

At the end of 2006 Spanish reservoir levels surged to over 50% causing an easing in coal demand. Drier conditions at the end of 2007 saw hydro reservoirs fall to 35% capacity around the end of the year, the lowest level for four years. However, while some of the shortfall in hydro generation was covered by coal, gas generation was expected to benefit most, and Spanish coal imports were expected to fall back in 2008.

Source - Platts (2009)

<sup>&</sup>lt;sup>17</sup> Source – Platts

Reservoir levels in Scandinavia were above median levels for most of 2007 and for much of 2008, (as illustrated by the following graph<sup>18</sup>), but dropped back below median levels towards the end of 2008. Levels were not low enough, however, to point to a significantly increased coal demand through the winter.

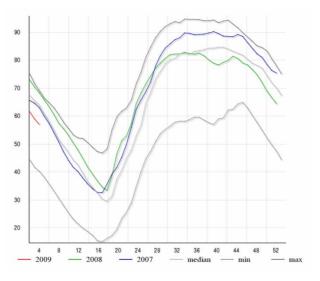


Figure 10 - Scandinavian Reservoir Levels – 2007 and 2008 (Percent)

Minimum, maximum and median levels are for the period 1990 to 200**6** 

Source – Nordpool

#### 3.6. Currencies

Internationally traded coal is generally priced in US dollars. However, the exchange rate of the dollar to currency in the producing country is important both in setting market prices and in determining competitiveness and profitability of suppliers. For example, where the South African rand is falling against the dollar, it makes it easier for South African coals to compete and profitability increases against the same dollar price. The Currency movements against the Euro are illustrated by the following chart<sup>19</sup>.

<sup>&</sup>lt;sup>18</sup> Source – Nordpool

Source – ECB

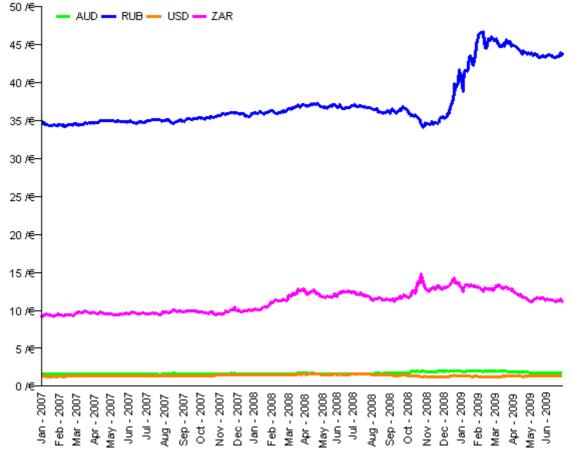
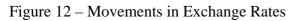
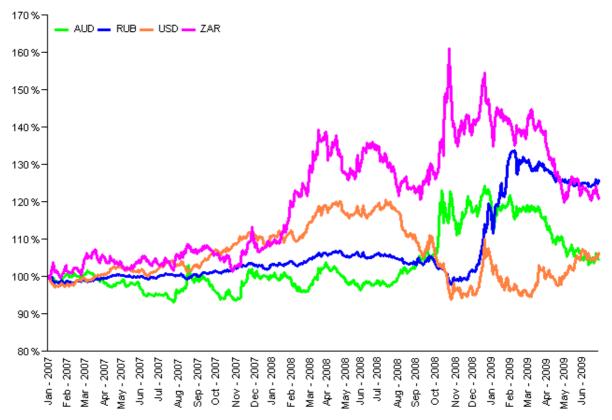


Figure 11 - Exchange Rates for Key Currencies

#### Source – ECB

Relative movements in exchange rates can be more clearly seen if all the rates are arbitrarily indexed to a value of 1.00 in January 2007, as illustrated by the following chart. This shows how the US dollar weakened against the Euro through 2007 and the first half of 2008 before strengthening again. The South African Rand has declined in value significantly over the period. The Australian Dollar weakened towards the end of 2008, and the Russian Rouble shows signs of weakening at the end of the year. This explains why, for example in South Africa, the recent fall in dollar coal prices is mitigated by the exchange rate movement and coal production remains highly profitable.





Source – ECB

# 3.7. Coal Derivatives and Forward Prices for Steam Coal

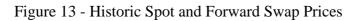
Over recent years we have seen the emergence and rapid growth of trading in coal derivatives – 'paper trading' – with swaps based on indices such as API 2 (the North West Europe index) and API 4 (the South African index).

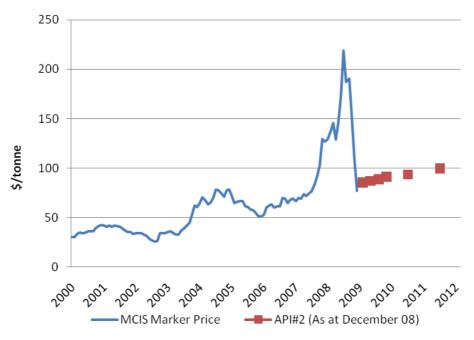
The liquidity of the market in coal derivatives has been helped by the increased number of participants. Banks and finance houses began to trade coal swaps in addition to the major buyers, sellers and traders. The volume of the paper trade has increased dramatically in recent years, and in 2007 amounted to  $2\frac{1}{2}$  to 3 times the amount of the total physical steam coal trade. Currently the paper trade is mainly concentrated in the Atlantic market.

The following chart shows the forward values of coal swaps for North West Europe as at the end of 2008, compared to historic prices.<sup>20</sup>

20

Source – McCloskey Coal Information Services





Source – McCloskey Coal Information Services

# 3.8. Transport Infrastructure

Infrastructure constraints are a major factor in both the development of new coal resources around the world and in meeting surges in current demand. With the rapid growth in recent years of bulk commodities as a whole, and of coal in particular, there have been major bottlenecks in both loading and discharging ports, and domestic railway lines.

The chance to exploit market opportunities arising from the increasing demand in coal has triggered plans for a worldwide expansion of the infrastructure across all of the links of the transport chain. Expansion projects have been launched by almost all of the major countries involved in world coal trade.

In summary, supply constraints are expected to ease over the medium term as new infrastructure comes on line. However, most of these developments did not come on stream in time to resolve the supply/demand imbalances in 2008, which contributed to the very high freight rates and international coal prices, covered in section 5.

# **3.9.** Market Concentration

In terms of international trade, since 2000, the international coal industry has moved from a large number of mid-sized producers, operating within their own geographic areas, to one where there are fewer companies operating on a wider (global) basis. This progression has given rise to the emergence of some large international coal-producing companies, which in certain countries have a dominant position. Nevertheless, the "international" companies still hold less than 40% of the steam coal export supply, and for the time being this level of concentration is not considered an issue that could distort the pricing.<sup>21</sup> Whereas these companies are likely to be slower to expand production recklessly in response to market conditions, they will

<sup>21</sup> 

Source - Global Insight - Global Steam Coal Trade and Price Outlook 2008

nevertheless be concerned about loss of market share. Some of this has indeed been lost more recently to their Russian, Chinese, and Indonesian competitors.

In the period from 2000 to 2007, world trade increased by about 270 Mt. Of this increased amount, Indonesia supplied about 140 Mt, Russia about 60 Mt and China together with Vietnam about 25 Mt. (This occurred despite the fact that China's exports have declined by 30 Mt in the period since 2004.) These sources accounted for almost 85% of the increased capacity, but of this volume very little is under the control of the coal majors.<sup>22</sup>

Any suggestion that evolving producer power resulting from industry consolidation would exert an undue influence over the supply side has, to date, not manifested itself. Whereas major coal companies have consolidated their positions globally, the emergence of the three countries – Indonesia, China, and Russia – that now account for almost 55% of export supply, has a balancing effect in the market. The roles played initially by China and more recently by Indonesia and Russia have meant that supply has not been as tight as it might have been.

In the case of coking coal – above all, hard coking coal – Australia has created a strongly dominant position with almost 68% market share, which in turn is in the hands of just a few producers. However, another player – CVRD – has stepped onto the coking coal scene. CVRD is developing into another market participant through projects in Mozambique and Venezuela as well as the entry into Australian coal mining. The significant further consolidation which would have arisen from the planned takeover of Rio Tinto by BHP Billiton is no longer in prospect.

#### **3.10.** Steel Industry Developments

Crude steel production around the world rose by 95 million tonnes from 1.249 billion tonnes to 1.344 billion tonnes in 2007 (+7.6%), illustrated by the table below<sup>23</sup>. China alone had a share of 69% of the growth in this sector. The growth continued for the first part of 2008, but plummeted at the end of the year with the economic downturn. China still increased output over the year as a whole, by 2.2%, but the rest of the world saw a 2.9% reduction.

	2006		_2007		2008	
	Mt	%	Mt	%	Mt	%
China	423	+19	489	+15	500	+2
Rest of World	826	+5	855	+4	830	-3
Total	1,249	+9	1,344	+8	1,330	-1

Figure 14 – Growth in World Crude Steel Production

Source - World Steel Association

In the last quarter of 2008 European steel production was more than 30% down on the previous year. In the case of Poland, December's production of hot metal was 66% lower than in December 2007.

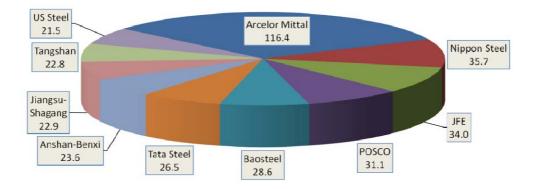
<sup>&</sup>lt;sup>22</sup> Source – Global Insight

<sup>&</sup>lt;sup>23</sup> Source – World Steel Association

Following the creation of Arcelor Mittal Steel in 2006 and the acquisition of Corus Group by Tata Steel in 2007, there has been no further significant consolidation in the steel sector in 2008. The following chart shows how Arcelor Mittal (AM) produced almost as much steel as the four next-largest companies combined during 2007.<sup>24</sup> However, it should be noted that these top ten producers still accounted for just 27% of total world production.

Figure 15 – Top Ten World Steel Producers 2007

(Mt crude steel)



Source – World Steel Association

#### 4. HARD COAL – PRODUCTION AND CONSUMPTION IN THE EU

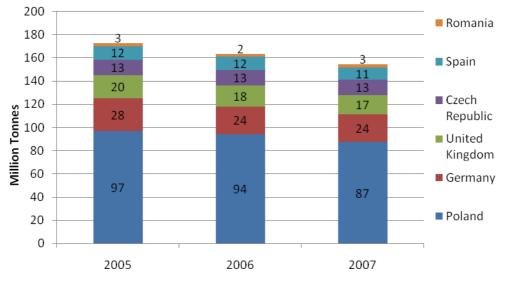
#### 4.1. EU Production Trends

Indigenous production continued its decline in 2007, with the overall trend expected to continue in 2008. The following chart shows trends for the major producing countries.

24

Source – World Steel Association





Hard coal production reduced by 5.4% in 2007, to 154.8 Mt compared to 163.6 Mt in 2006. Detailed figures are given in the Annexes at the end of this report.

The average calorific value of European hard coal is estimated at 24.69 GJ per tonne<sup>25</sup>. On this basis, hard coal production in 2007, expressed in standard units of coal equivalent, was 130.4 Mtce.

The largest reduction in production from 2006 to 2007, in both absolute and percentage terms was in **Poland**, with production reducing by 7 Mt (7.4%). The number of mines reduced from 33 to 31, and all of the mining groups saw reduced production levels. It is becoming increasingly evident that mines have suffered from a lack of investment in recent decades for the development of new reserves. There is no significant progress with privatisation, and the economic downturn is likely to lead to further obstacles in sourcing capital for investment. Production figures for 2008 are expected to show a further reduction to 83 Mt.

In **Germany**, production was stable from 2006 to 2007. However, the passing of the Hard Coal Financing Act, on 27<sup>th</sup> December 2007, set the conditions for an orderly end to German mining by 2018, although a revision clause provides for a review of the energy industry situation for domestic coal in 2012. In 2008 production reduced by 5 Mt to 19 Mt, a more rapid decline than planned, with the sharp reduction in production at the Ensdorf mine in the Saar region following earth tremors. After the closure of the Walsum mine in June 2008, there were seven mines remaining at the end of the year.

**UK** production reduced by 1 Mt in 2007 but a number of factors combined to stabilise production and show a small increase in 2008. Mining companies had more success in gaining planning permission for surface mines than in recent years, and the Hatfield deep mine was reopened. The Daw Mill mine achieved a record production level of 3.2 Mt from a single coal face in 2008. At the end of 2008 there were six major deep mines in operation together with a number of small underground mines and around 30 surface mines of various sizes.

<sup>25</sup> 

Based on data in IEA Coal Information 2008

Production in the **Czech Republic** decreased slightly in 2007 and remained at similar levels in 2008. Coking coal accounts for around 60% of production volumes. All the Czech hard coal mines were acquired by OKD in 2006 and the company was planning major investments to develop new reserves. It remains to be seen whether the downturn in coking coal demand and the associated effect on prices will impact these plans.

In **Spain** production reduced by 0.5 Mt to 11 Mt in 2007. Although coal extraction has decreased in recent years, the possibility of increasing coal mining again is being discussed.

#### 4.2. Consumption

Trends in total consumption of hard coal are illustrated by the following chart.

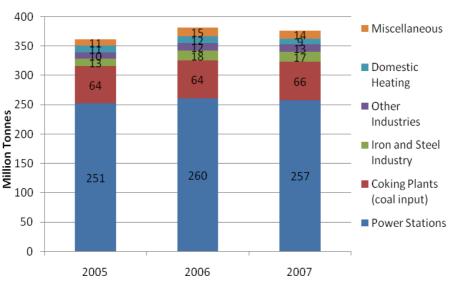


Figure 17 – EU Consumption Trends for Hard Coal (Mt)

Total hard coal consumption was 375.7 Mt in 2007 compared to 380.5 Mt in 2006. Consumption continues to be dominated by the power sector at 68% followed by coke production at 17%. Power station consumption was down by 1.2% in 2007 compared to 2006, whilst use for coke production was up by 2.1%.

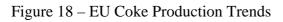
Whilst there were no dramatic changes in demand for the EU27 as a whole, with power station demand down by 3.3 Mt in 2007, individual member states showed some significant differences. In 2007 consumption by UK power stations reduced by 4.8 Mt (-8.6%). Other significant reductions were 1.5 Mt in Denmark (-16.8%) and 0.9 Mt in Spain (-3.2%). These reductions were partly offset by increased power station consumption in a number of other countries, including Germany with an increase of 1.6 Mt (+3.1%)

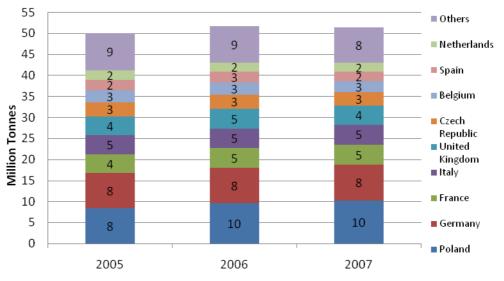
The increased demand of 1.4 Mt from coking plants in 2007 was mainly accounted for by Poland where demand increased by 1.2 Mt (+11.3%).

# 5. COKE – PRODUCTION AND CONSUMPTION IN THE EU

# 5.1. EU Production Trends

Production trends for coke are illustrated by the following chart.





Total EU production of coke was 51.4 Mt in 2007 compared to 51.7 Mt in 2006, a reduction of 0.5%. Total EU comsumption of coke in 2007 was 53.6 Mt compared to 53.8 Mt in 2006, also a reduction of 0.5 %. At 5.3 Mt, coke imports supply around 9% of the market.

As can be seen from the chart above, production of coke is widespread around Europe and has remained relatively stable.

# 6. INTERNATIONAL HARD COAL AND COKE MARKETS

# 6.1. Major Hard Coal Producers

World hard coal production continued to show strong growth in 2007, after four years of record growth. It was again driven by growth in production from non-OECD countries, with an 8.8% growth in 2007, following five years of annual growth averaging 13%. Production increased in China, India, Russia, Indonesia, Colombia, Vietnam and Korea DPR, but declined marginally in South Africa, Kazakhstan and Ukraine.

The following table shows figures for the largest  $producers^{26}$ .

Table 4 – Major World Hard Coal Producers

	2005	2006	2007
PR of China	2158.9	2320.2	2549.2
United States	962.4	991.5	980.8
India	403	428.2	451.6
Australia	300.2	299.7	323.0
South Africa	245	244.8	243.6

(Mt)

26

Source – IEA Coal Information 2008

Russia	202.9	210.4	241.4
Indonesia	152.2	193.4	231.2
Poland	97.9	95.2	90.2
Kazakhstan	82.8	91.6	83.1
Colombia	59.1	65.6	71.7
Ukraine	60	61.4	58.8
Others	203.8	202.9	218.3
Total	4928.2	5204.9	5542.9

Source – IEA Coal Information 2008

**China** accounts for around 46% of world coal production. Output grew by 9.9% in 2007, accounting for nearly 70% of the increase in world hard coal production. China's production has more than doubled since 2000 which allows the country to meet fast growing demand for coal-fired generation and steel making. However, as a major coal exporter, China gradually moved from the second largest coal exporter in 2001 to the sixth in 2007.

The importance of coal in China cannot be underestimated, in terms of its key role in enabling economic growth in the country, its impact on wider international coal markets and its implication for world climate change policies.

China can be summarised as being a country with vast reserves, thousands of small, low-productivity mines, new, larger mines being developed with productivity levels improving (but generally falling still short of international standards), and a growing economy heavily dependent on coal for energy. While there are a small number of very large independent producers, the majority of the coal-mining industry is still owned by the government or regional or local administrations.

Most coal in China is shipped on rail for at least part of its journey from mine to consumer, and most of the coal is produced in the north and consumed in the south. The main bulk of both rail capacity and all the rivers run east to west. Coal is moved eastwards by rail to the ports to be shipped coastwise to the south. In these circumstances it is sometimes more profitable for producers to export rather than ship coal coastwise to Chinese customers; conversely it is often cheaper for Chinese customers in the south to import from both Indonesia and Vietnam.

Coal production in the **United States** declined by 1.1% in 2007 after 3.0% growth in 2006. Overall 2007 coal production in North America of 1,024.6 Mt showed a decrease for the first time after three years of steady growth.

**India** showed growth in output of 5.5% in 2007, but is increasingly dependent on imports because of its rapidly growing power requirements.

**Australia** remains the largest hard coal exporter and increased production by 7.8% in 2007, compared to virtually no change in production between 2005 and 2006.

**South Africa** accounts for 98% of Africa's hard coal production and is the world's fifth largest coal exporter. Production continued to fall back slightly, by 0.5% in 2007 compared to a 0.1% reduction in 2006.

**Russia** expanded its output by 14.7%, or 241.4 Mt, in 2007, and consolidated its position as the largest international coal supplier to the European Union. From 2005 it has overtaken South Africa as the world's third largest coal exporter.

**Indonesia** is the seventh largest producer but second largest exporter in the world (and the largest exporter of steam coal). Coal production continued to show strong growth, up by 19.5%, or 37.8 Mt, in 2007.

**Colombian** production increased by 9.2% in 2007 following an increase of 9.0% in 2005 and 11% in 2006. In 2007 Colombia overtook South Africa to become the fourth largest exporter in the world.

#### 6.2. Hard Coal Trade

A high proportion of world coal production is consumed within the country of origin – around 85%, and this is especially true of the two largest producers, China and the USA. Relatively small proportional changes in supply and demand in these countries can have a major impact on international market dynamics.

The major steam coal exporting nations are Indonesia, Australia, Russia, Colombia and South Africa, whereas for coking coal the major exporters are Australia, the United States and Canada.

Major world coal trade flows are illustrated by the following diagram<sup>27</sup>.

Figure 19 – Hard Coal Seaborne Trade 2007



Source – Verein der Kohlenimporteure Annual Report 2008

Trends in seaborne hard coal trade are illustrated by the following chart<sup>28</sup>.

<sup>27</sup> Source – Verein der Kohlenimporteure Annual Report 2008

<sup>3</sup> Source – IEA Coal Information 2008

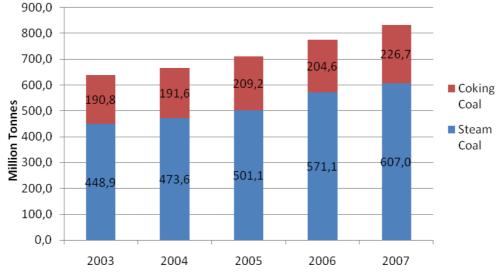


Figure 20 - World Seaborne Hard Coal Trade

Source – IEA Coal Information 2008

#### 6.3. Steam Coal Trade

Total world steam coal exports rose by 27.3 Mt (4.2%) in 2007 to reach 670.0 Mt.

Exports from Indonesia, Australia, Russia, Colombia, Vietnam and the United States rose in 2007, whereas South Africa, China, Kazakhstan and Poland saw declining exports.

In 2007 Indonesia became the largest steam coal exporter with 25.5% of world exports. Australia, Russia, Colombia and South Africa followed with respective shares of 16.7%, 12.7% 10.0% and 9.8%.

Over the last few years, and particularly in 2008, international coal supply has been slightly tighter than historically, especially in the period 1998 to 2003. Some of this arose from producers slowing down projects following a period of excess capacity, but some of the tightness was unplanned. Infrastructure failures in Australia, South Africa's failure to invest in new mines as the ownership of mines changed, and China's reduced export licenses all took coal from the market. Nevertheless, 2008 figures are expected to show further growth in the international steam coal trade.

#### 6.4. Coking Coal Trade

The world trade in coking coal increased by 10.9% to 247.2 Mt in 2007.<sup>29</sup> Australia remained, by far, the largest exporter at 132.0 Mt, with exports up by 11.5 Mt compared to the previous year.

Early 2008 saw a dramatic tightening of the coking coal market with increasing demand coinciding with supply disruptions caused by the floods in Australia. However, towards the end of the year a slump in coking coal demand was becoming apparent because of the impact of the worldwide recession on the steel industry, and a number of major mining companies were reducing output at coking coal mines.

<sup>&</sup>lt;sup>29</sup> IEA includes coal used in coking blends and for pulverised coal injection in coking coal statistics which are not strictly coking coals

Semi-soft and other non-prime coking coals can also be readily diverted to steam coal markets to go some way towards balancing supply and demand.

# 6.5. Coke Trade

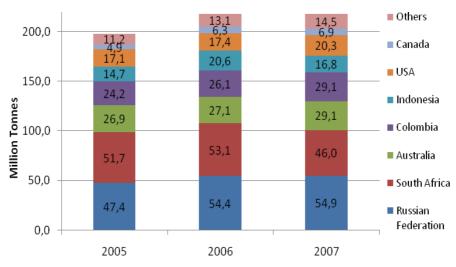
The OECD<sup>30</sup> countries' imports of coke increased by 1.5% in 2007 to 18.4 Mt.<sup>31</sup> Germany, the United States, Japan, Austria and France were the five major OECD coke importers in 2007, accounting for 62.0% of coke imports.

With most coke produced close to where it is used for steelmaking, international coke trade is extremely sensitive to levels of activity in the steel market. Demand for imported coke is expected to fall to very low levels with the economic downturn.

### 6.6. Imports to the EU

Imports of hard coal to the EU in 2007 of 217.6 Mt reduced by 0.2% compared to 218.0 Mt in the previous year and represented 58% of total supply. The major exporting countries to the EU were Russia (25.2%), South Africa (21.1%), Australia (13.4%), Colombia (13.4%), the USA (9.3%), Indonesia (7.7%) and Canada (3.1%).

The split of these imports between supplying countries is illustrated by the following chart.





Russia has been the largest supplier to the EU since 2006. Amongst the major importers, the UK took 49% of its imports from Russia in 2007 and Germany took 23%. Russia was also the main supplier to most of the Eastern and South Eastern European member states. South Africa remained an important supplier, principally to Spain where it accounted for 36% of its imports, and also to Netherlands (27%), France (24%), Italy (21%) and Germany (20%).

Major European importing countries are illustrated by the following chart.

<sup>30</sup> Organisation of Economic Cooperation and Development <sup>31</sup> Several Information 2008

Source – IEA Coal Information 2008

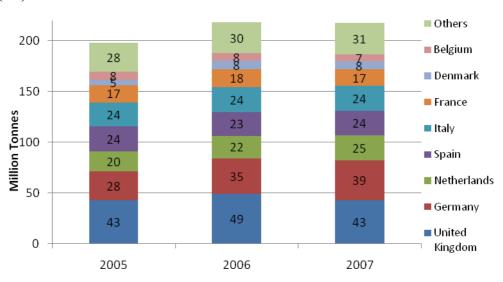


Figure 22 – EU Import Volumes by Member State (Mt)

The UK remained Europe's largest coal importer in 2007 but showed a 12% fall in imports compared to 2006. This reduction was, however, offset mainly by increased imports in Germany (+11%) and the Netherlands (+14%).

# 6.7. International Price Trends

The following graph illustrates the development of spot steam coal prices delivered to North West  $Europe^{32}$ .

Figure 23 – North West Europe Steam Coal Prices



Source - McCloskey Coal Information Services (MCIS) basis 6,000 kcal NAR ARA

The spot price levels seen in mid 2008 were completely unprecedented in international coal markets and bore no relationship to underlying costs of production and transportation. Prices to North-West Europe reached \$219.35 on 4<sup>th</sup> July 2008.

Source – McCloskey Coal Information Services (MCIS) basis 6,000 kcal NAR ARA

32

Although there was some change in the fundamentals – the costs of mining and transport – associated with high oil prices, this would be insufficient to drive prices to these high levels. The massive and rapid increase in prices appeared to have been driven by a combination of tightness in the supply/demand balance and the views and expectations of traders in the market. Continued demand growth was coupled with a number of supply disruptions. There was also some 'pull' from the coking coal market where supplies were very tight following floods in Australia at the beginning of the year; some coals normally destined for the steam coal market were prepared as 'semi-soft' coking coals.

Whilst a correlation with oil prices has not generally been apparent in the past, very high oil prices provided 'headroom' for movement in coal prices, and it is noteworthy that coal and oil prices both peaked and fell back at around the same time in July.

The rapid fall in coal prices as a result of the economic downturn was even more marked than the increase earlier in the year, although it should be noted that prices ended the year at levels which were still high by historical standards.

Import prices for steam coal reported to the European Commission are illustrated by the following chart.

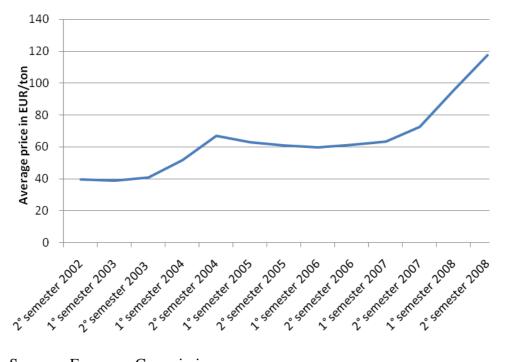


Figure 24 – Price of Steam Coal Imported from Third Countries

Source – European Commission

Between the second semester of 2007 and the second semester of 2008 average prices increased by 60% to  $\bigcirc 117$ /tce.

It is important to note that the prices illustrated in Figure 23 are spot prices and refer to deliveries ninety days ahead. There is therefore a time lag before these spot prices are reflected in current prices paid by customers such as those reported to the European Commission illustrated in Figure 24. The short-term volatility of international prices is also smoothed out where buyers have entered into longer-term contracts, reflecting prices which were current or anticipated when contracts were negotiated.

#### 6.8. Coking Coal Prices

Unlike in thermal coal markets, pricing for coking coal is largely determined in annual contact negotiations and is strongly influenced by the resulting benchmark prices which emerge during the annual negotiating round. There are no established price indices and no derivatives. This makes pricing of met coal significantly less transparent than in thermal markets. Stringent quality considerations in the coking market mean that the commodity is not sufficiently fungible to support a liquid index and derivatives-based market.

Over recent years the most significant driver of coking coal prices has been the supply/demand balance. This was most clearly illustrated by events in early 2008, with major floods in Queensland, Australia. The relatively small number of suppliers of prime coking coals, together with the burgeoning demand growth, means that any perceived perturbation to the market can have major impacts on prices. The massive rise in steam coal prices also had an effect, as suppliers sought to maintain the premium on coking coal (including semi-soft and PCI), both reflecting its scarcity and the increased costs of preparation for the market.

The following table illustrates the development of prices for internationally traded coking coal, based on Australian contract prices.

Table 5 – Price Trends in Coking Coal<sup>33</sup>

#### (US \$/Tonne FOB Australia)

<b>Contract Prices*</b>	2004/5	2005/6	2006/7	2007/8	2008/9
Hard Coking Coal	59	125	112	96	300
Semi-soft Coking Coal	43	80	58	65	240
PCI	47	102	68	71	250

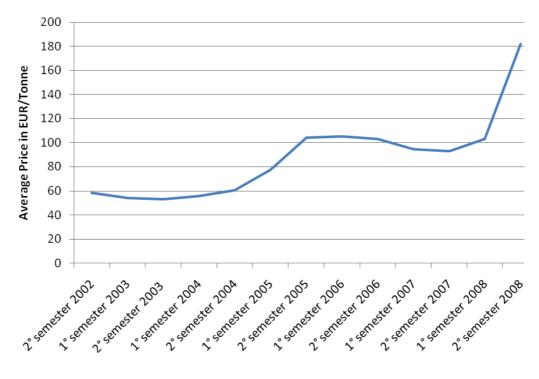
\*April to March basis

The global recession – and the associated major downturn in steel production – is expected to have a significant impact on negotiations for coking coal prices in 2009/10, although these will be complicated to some degree by tonnages contracted at the higher prices for 2008/9 and not accepted for delivery by customers.

Import prices for coking coal reported to the European Commission are illustrated by the following chart.

<sup>&</sup>lt;sup>33</sup> Source – Merrill Lynch

Figure 25 – Price of Coking Coal Imported from Third Countries



# Source – European Commission

Between the second semester of 2007 and the second semester of 2008 average prices increased by 96% to  $\bigcirc 182$ /tce.

#### 6.9. Coke Prices

Developments in coke prices to the end of 2008 (fob 12-12.5% ash), are illustrated by the following chart<sup>34</sup>.

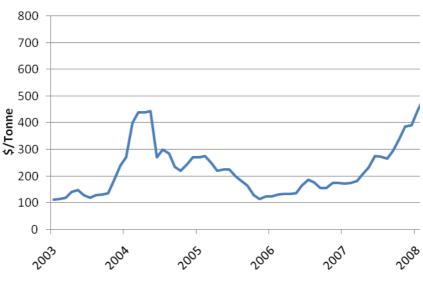


Figure 26 - Spot Chinese Coke Prices

<sup>34</sup> Source – Euracoal

Source-Euracoal

The development of coke prices reacted in a similar manner to coking coal, reflecting an overheating steel market followed by collapse as the recession took hold.

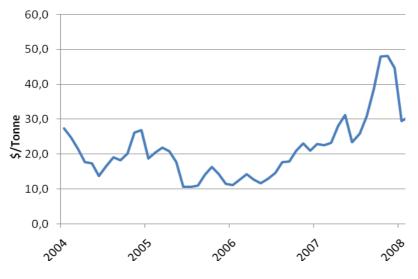
#### 6.10. Freight Considerations

Delivered prices to Europe comprise both free on board (fob) prices from the country of loading and sea freight rates.

The following chart shows the development of rates from the beginning of 2004 to the end of  $2008^{35}$ .

Figure 27 - Spot Sea Freight Rates

# **Richards Bay (South Africa) to Rotterdam**



#### Source – Euracoal

Freight rates react rapidly to supply/demand dynamics and have shown major volatility in recent years. The benchmark freight rate from Richards Bay to Rotterdam ended 2008 around 10% of its peak value in the middle of the year.

The peaks in prices seen at various times in recent years were caused by shortages in capacity, resulting from congestion at ports, on top of a rapid growth in the market both in terms of volumes and distances travelled. It is important to note that bulk carriers are used both for coal and for iron ore, for example with Chinese demand for iron ore relying heavily on long-distance deliveries from Brazil.

The dry-bulk freight market is a very pure market which reacts very swiftly to changes in the supply of ships compared with the demand for the fleet's use. During 2008 deliveries of new vessels reached record levels, in response to ever-increasing demand, meaning that the fall in freight rates was all the more dramatic as demand fell away at the end of the year.

<sup>&</sup>lt;sup>35</sup> Source – Euracoal

### 7. LIGNITE AND PEAT – PRODUCTION AND CONSUMPTION

# 7.1. World Context

The world supply of lignite<sup>36</sup> went up by 0.8% in 2007 and reached 945.2 Mt. Increases in Germany, Australia, Turkey and Bulgaria more than offset decreases in Russia, the United States, Poland and Serbia-Montenegro.

The following table shows figures for the largest producers<sup>37</sup>.

Table 6 – Major World Lignite Producers

	2005	2006	2007
Germany	177.9	176.3	180.4
Russia	73.7	74.1	72.3
Australia	67.2	67.7	72.3
United States	76.2	76.4	71.2
Turkey	56.2	61.9	70.0
Greece	69.4	64.5	64.4
Poland	61.6	60.8	57.5
Czech Republic	54.9	54.7	54.5
Canada	36.8	36.5	36.6
Serbia-Montenegro	35.1	36.8	35.6
Romania	31.1	34.9	35.5
India	30.2	31.3	32.8
Bulgaria	24.7	25.7	28.3
Others*	134.1	135.7	133.8
Total	929.1	937.3	945.2

\*IEA figures also include oil shale production in Estonia

Source – IEA Coal Information 2008

Many European nations feature amongst the top producing countries in the world. Europe is responsible for around 50% of world production, where it represents an energy resource of key importance.

# 7.2. EU Production Trends

European production of lignite was 446.0 Mt in 2007 compared to 450.8 Mt in 2006. Production reduced by 1.1% in 2007 compared to the previous year. Production trends are illustrated by the following chart<sup>38</sup>.

<sup>36</sup> In this report the term 'lignite' also includes brown coal

<sup>&</sup>lt;sup>37</sup> Source – IEA Coal Information 2008

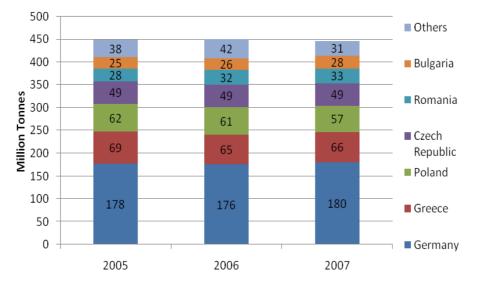


Figure 28 - EU Lignite Production Trends

The average calorific value of European lignite (including peat) is estimated at 8.77 GJ per tonne<sup>39</sup>. On this basis, lignite production in 2007, expressed in standard units of coal equivalent was 133.5 Mtce.

It can be seen from the chart that as well as being fairly static for the EU as a whole, the split of production between member states has not changed significantly. An increase of 4.1 Mt (+2.3%) in Germany and 2.8 Mt (+11.1%) in Bulgaria from 2006 to 2007 was offset by a reduction of 3.2 Mt (-5.4%) in Poland. The reduction in production from 'others' in the chart above relates mainly to peat, covered in section 7.4 below.

In 2007 **Germany** increased its lignite production by 4.1 Mt (+2.3%) to 180.4 Mt. Production remained centred in four mining regions – the Rhineland around Cologne, Aachen and Mönchengladbach (99.8 Mt), the Lusatian mining area in south-east Brandenburg and north-east Saxony (59.5 Mt), the central German mining area in the South East of Saxony-Anhalt and in north-west Saxony (19.1 Mt) and the Helmstedt mining area in Lower Saxony (2.1 Mt).<sup>40</sup>

**Greece** is the EU's second largest lignite producer, in tonnage terms, and in 2007 production increased by 3% to 66.5 Mt. Production came mainly from the West Macedonia Lignite Centre in the north of the country (49.3 Mt) and from the Megalopolis Centre in the Peloponnese (14.1 Mt).<sup>41</sup>

In **Poland**, lignite production reduced by 3.2 Mt (-5.4%) to 57.5 Mt. Two lignite operations are located in central Poland with a third in the south-western region of the country. The Belchatów mine in central Poland produced 31 Mt. In the Konin-Adamów, basin between Warsaw and Poznan, 15.1 Mt was produced from two mines. In the South West some 11 Mt was produced from the Turoszów basin.<sup>42</sup>

<sup>&</sup>lt;sup>38</sup> For the purposes of the EU statistics in this report and the attached tables, lignite, brown coal and peat are grouped together and included in a single EU total. (Production of oil shale is not included in the solid fuel totals but figures are reported later in section 7 and included in IEA figures)

<sup>&</sup>lt;sup>39</sup> Based on data in IEA Coal Information 2008

<sup>&</sup>lt;sup>40</sup> Source – Euracoal

<sup>&</sup>lt;sup>41</sup> Source – Euracoal

<sup>&</sup>lt;sup>42</sup> Source – Euracoal

Production in the Czech Republic was stable in 2007, increasing by just 0.05% to 49.3 Mt. The main lignite basin and the largest mining area is the Northern Bohemian Brown Coal Basin in the North West of the country, with production from around ten mines. Romania also has a number of lignite mines of varying sizes, mainly in the South West of the country in the Oltenia Basin; production in 2007 was stable at 32.6 Mt. In Bulgaria, most of the production comes from the Maritsa East coalfield in the South East of the country, where 23.7 Mt was produced in 2007 from three mines<sup>43</sup>, out of the national total of 28.4 Mt.

#### 7.3. Lignite Consumption

Total EU consumption of lignite in 2007 was 454.2 Mt, an increase of 1.2% compared to 449.0 Mt in 2006. Around 95% of lignite is used in power stations with the remainder being largely used for district heating plants and domestic heating, mainly in the form of briquettes.

There is little trade in lignite because of its low heat value and resulting high unit transportation costs. This means generally that power stations burning lignite are situated close to the mines with supply and demand being closely matched. Total EU imports of lignite in 2007 were 1.2 Mt, only 0.3% of total supply.

#### 7.4. Peat Production and Consumption

Within the overall lignite figures, production and consumption of peat is included. Production comes mainly from Finland, Ireland, Sweden, Estonia and Lithuania. In 2007, 8.6 Mt of peat was produced, a fall of 9.8 Mt compared to production of 18.4 Mt in 2006. The major reduction was in Finland (-8.8 Mt) where production was badly hit by heavy rain.

The consumption of peat in 2007 was more stable, at 15.3 Mt, an increase of 0.8 Mt compared to comsumption of 14.5 Mt in 2006. The peat consumption continues to be dominated by the power sector being burned in power stations close to the mines. Nearly all of peat is used in power stations, district and domestic heating. There is no trade in peat in the EU.

#### 7.5. Oil Shale

Oil shale statistics are not included in any of the tables or figures in this report. In 2007, 16.5 Mt of oil shale was produced in Estonia compared to 14.1 Mt in 2006 (+17.4%). Total availability was 17.0 Mt including recoveries of 0.3 Mt and imports of 0.2 Mt from the Russian Federation. Oil shale consumption of 17.0 Mt was used mainly in the power generation sector where consumption was 13.5 Mt. In 2006 consumption was 14.0 Mt including 10.7 Mt in power generation.

#### 8. STATE AID TO THE INDIGENOUS HARD COAL INDUSTRY IN THE EU

In line with Council Regulation on State aid to the coal industry<sup>44</sup>, the amount of current production aid continued to decline. At the same time, Member States continued to finance measures related to restructuring and consolidation of their coal sectors. A large part of the financing was directed to environmental clean-up

<sup>&</sup>lt;sup>43</sup> Source – Euracoal

<sup>&</sup>lt;sup>44</sup> Council Regulation N° 1407/2002 of 23 July 2002, OJ L 205 of 02.082002, p.1

measures or early retirement schemes – so called exceptional costs according to the before mentioned Regulation.

Country	2003	2004	2005	2006	2007	2008
Germany - current production aid - aid related to exceptional costs	2639 780	2483 556	2114 602	1472 882	1347 994	727 1055
Spain - current production aid - aid related to exceptional costs	569 550	340 573	502 582	467 345	448 359	434 654
Poland - aid related to exceptional costs Romania	903	913	369	60	87	167
- current production aid	n/a	n/a	n/a	n/a	112	93
Hungary - current production aid	n/a	44	39	38	36	34

Table 7 – State Aid 2003-2008 - amounts granted by Member States<sup>45</sup>

#### 9. CONCLUSIONS

#### 9.1. World Context

In 2007 total world coal production increased by 5.6%., following an increase in 2005 of 5.7%. This was lower than the growth of 7.6% in 2006 but remains well above the 10-year average growth trend of 3.4%. Updated analysis of proven coal reserve data indicates that, at current world production levels, there is approximately 157 years of coal available. Global trade in hard coal also continued to grow in 2007 with hard coal exports up 52 Mt to 917 Mt.

#### 9.2. European Context

Europe is the third largest region worldwide in terms of coal consumption, after China and the USA. In the European Union around sixty percent of consumption is derived from indigenous production, with 155 million tonnes of hard coal and 446 million tonnes of lignite produced in 2007. In the Second Strategic Energy Review, published in November 2008, the European Commission stated that "All costeffective measures that can be taken to promote the development and use of indigenous resources should form an important element of an EU Energy Security and Solidarity Action Plan", and made the further comment about coal: "Coal remains an essential component of Europe's domestic energy supply and an important alternative to oil and gas.

<sup>&</sup>lt;sup>45</sup> Figures only for the main\_coal aid granters in the EU-27) or authorised by the Commission for the relevant year (Millions €)

# 9.3. Coal in EU Electricity Generation

The use of coal in *electricity* generation varies widely across the EU member states. In Poland over 90% of electricity is generated from coal and lignite whereas in France 4% is generated from coal and 78% is nuclear (2006 data). The split of generation for the EU 27 in 2006 was coal 28.6%, nuclear 29.5%, gas 21.1%, renewables 14.6%, oil and others 6.2%.

# 9.4. EU Reserves of Coal and Lignite

Europe possesses substantial reserves of coal and lignite which represent around 80% of Europe's fossil fuel *reserves*. World Energy Council figures show EU reserves of hard coal at 8.5 billion tonnes and lignite at 21.5 billion tonnes. The largest hard coal reserve is in Poland, representing 69% of the EU total. In the case of lignite, reserves are present in a swathe from Germany through Central Europe and the Balkans, to Greece. Within the EU, Germany has the largest deposit, with major reserves also in Poland, Greece, Hungary, and Bulgaria.

# 9.5. EU Hard Coal Production and Consumption

Indigenous European production of hard coal has continued its decline, and is forecast to decline further in *2008*. Production reduced by 5.4% in 2007 to 154.8 Mt. Consumption continues to be dominated by the power sector at 68% followed by coke production at 17%.

# 9.6. World Hard Coal Trade

A high proportion of world coal production is consumed within the country of origin – around 85%, and this is *especially* true of the two largest producers, China and the USA. Relatively small proportional changes in supply and demand in these countries can have a major impact on international market dynamics. The major steam coal exporting nations are Indonesia, Australia, Russia, Colombia and South Africa, whereas for coking coal the major exporters are Australia, the United States and Canada.

Total world steam coal exports rose by 27.6 Mt or 4.2% in 2007 to reach 670.0 Mt. In 2007 Indonesia became the largest steam coal exporter with 25.5% of world exports. Australia, Russia, Colombia and South Africa followed with respective shares of 16.7%, 12.7% 10.0% and 9.8%. World trade in coking coal increased by 10.9% to 247.2 Mt in 2007. Australia remained, by far, the largest exporter at 132.0 Mt. Towards the end of 2008 a slump in coking coal demand was becoming apparent because of the impact of the worldwide recession on the steel industry, and a number of major mining companies were reducing output at coking coal mines.

# 9.7. EU Hard Coal Imports

Imports of hard coal to the EU in 2007 of 217.6 Mt reduced by 0.2% compared with the previous year and represented 58% of total supply. The major exporting countries to the EU were Russia (25.2%), South Africa (21.1%), Australia (13.4%), Colombia (13.4%), the USA (9.3%), Indonesia (7.7%) and Canada (3.1%).

# 9.8. International Coal Prices

The very high spot steam coal price levels seen in mid 2008 were completely unprecedented in international coal markets and bore little relationship to underlying costs of production and transportation. Prices to North-West Europe reached \$219.35 on 4<sup>th</sup> July. The collapse in coal prices as a result of the economic downturn was

even more dramatic than the increase earlier in the year, although it should be noted that prices ended the year at levels which were still high by historical standards. Coking coal prices and coke prices displayed similar trends. The benchmark sea freight rate from Richards Bay (South Africa) to Rotterdam ended 2008 around 10% of its peak value in the middle of the year.

# 9.9. Lignite and Peat

The world supply of lignite went up by 0.8% in 2007 and reached 945.2 Mt. Many European nations feature amongst the top producing countries. Europe is responsible for around 50% of world production, where it represents an energy resource of key importance. EU production of lignite (including peat) has been fairly stable in recent years. In 2007 production was 446.0 Mt a reduction of 1.1% compared to the previous year. Over 90% of lignite is used in power stations with the remainder being largely used for domestic heating, mainly in the form of briquettes.

	2006	2007	% Change
Hard Coal			
Availabilities			
Production	163.6	154.8	-5.4
Recoveries	2.1	2.0	-5.6
Imports from third countries	218.0	217.6	-0.2
Total	383.6	374.4	-2.4
Deliveries			
Power Stations*	260.3	257.2	-1.2
Coking Plants	64.2	65.5	2.1
Others	56.0	53.0	-5.5
Exports to third countries	1.5	1.1	-27.5
Total	382.0	376.8	-1.4
Coke			
Availabilities			
Production	51.7	51.4	-0.5
Imports from third countries	5.1	5.3	3.4
Total	56.7	56.7	-0.1
Deliveries			
Steel Industry	45.6	43.6	-4.4
Others	8.3	10.0	21.0
Exports to third countries	2.4	1.5	-38.5
Total	56.3	55.1	-2.1
Lignite			
Availabilities			
Production	450.8	446.0	-1.1
Imports from third countries	1.0	1.3	24.9
Total	451.8	447.3	-1.0
Deliveries			
Power Stations*	421.5	430.4	2.1
<b>Briquetting Plants</b>	16.9	14.3	-15.5
Others	10.6	9.6	-9.8
Total	449.0	454.2	1.2

Annex – Summary of EU-27 Data (Mt) \*Including industrial and pithead power stations