REASONED OPINION OF THE NATIONAL ASSEMBLY OF THE REPUBLIC OF BULGARIA ON THE PROPOSAL FOR A COUNCIL DIRECTIVE AMENDING DIRECTIVE 2003/96/EC RESTRUCTURING THE COMMUNITY FRAMEWORK FOR THE TAXATION OF ENERGY PRODUCTS AND ELECTRICITY COM (2011)169

After the discussion on June 10, 2011 on the proposal for a Council Directive amending Directive 2003/96/EC restructuring the community framework for the taxation of energy products and electricity the Bulgarian Parliament via the Committee on European Affairs and Oversight of the European Funds (CEAOEF) expresses the following Reasoned Opinion, which is to be sent to the European institutions:

- During the discussions on topical issues from the European Agenda related to the new EU economic governance and the Single Market, as well as coordinated actions surpassing the economic and financial crisis' negative effects, CEAOEF has expressed on numerous occasions its position on the common EU Tax Policy conduction: it has to be carefully approached in order for the potential changes not to reflect negatively on the predictability, stability and competitiveness of the business environment;
- 2. CEAOEF states that the proposed amendments will establish a new legislative framework in the EU via expanding the scope of Directive 2003/96/EC and including a component related to the CO2 emissions into the taxation on energy products;
- **3. CEAOEF** finds relevant to point out that Bulgaria is among the Member States that will use extended transitional period until 2020. During that period the above mentioned countries shall not tax on the basis of the CO2 component (for all the rest of the Member States the taxation starts in January 2013);
- 4. CEAOEF considers that the proposed Directive amendments carry serious preconditions for the increase of "Europe on two speeds" risk bigger "scissors" between the old and new Member States (In spite of the transitional period until 2020);
- 5. CEAOEF states that the Directive proposal is a challenge to the EU economy competitiveness with view to the other players on the world stage.
- 6. Reviewing the Directive proposal in regard to subsidiarity and proportionality, CEAOEF has expressed the following position:

Regarding the principle of subsidiarity:

Although some of the Directive proposal provisions are compliant with the principle of subsidiarity, the provisions, related to the proposed minimal tax rates introduction are not compliant with the above-cited principle. Among the potential negative effects on the Bulgarian economy, CEAOEF highlights the following:

- **1.** Loss of competitiveness of the Bulgarian business, because of its high energy consumption and dependence on traditional energy products;
- 2. Potential pro-inflation pressure and Consumer Price Index increase resulting from the higher prices for the consumers;
- 3. Introduction of minimal tax rates could be regarded as a challenge for the national

fiscal policy of the Republic of Bulgaria.

Regarding the proportionality principle:

The Directive proposal does not exceed what is necessary to achieve the objectives of the Treaties. However, an additional assessment of the generated administrative and financial burden is to be elaborated. Moreover:

- 1. The European Commission Impact Assessment is not thorough enough and does not provide sufficient justification of all the potential changes;
- 2. There is a risk of increase in the re-distributive role of the State via the budget. This is not in line with the strategic priorities of the Republic of Bulgaria;
- ^{3.} A high propensity exists that the Bulgarian business would not have the resources and capacity to catch-up with the old Member States' energy efficiency in the mid-run.